

## Message Text

SECRET

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FM SECSTATE WASHDC  
TO USDEL SECRETARY IMMEDIATE

S E C R E T STATE 219334 TOSEC 260016

STADIS////////////////////////////////////  
EXDIS

FOLLOWING REPEAT SEOUL 7033 ACTION SECSTATE 3 SEP QUOTE

S E C R E T SEOUL 7033

STADIS

EXDIS

EO 11652: GDS  
TAGS: PFOR, MARR, KS, KN, US  
SUBJECT: JSA AGREEMENT

REF: CINCUNC 031545Z SEP 76

1. AS RESULT OF TODAY'S SESSION OF SECRETARIES, WE  
ARE NOW DOWN TO ONE LAST ISSUE: DEFINITION OF THE CROSSING  
POINTS WHERE NON-MILITARY PERSONNEL MAY CROSS THE MDL.  
THE NK HAVE ALREADY TAKEN CARE OF OUR MAJOR CONCERN BY  
ELIMINATING CIVILIAN USE OF THE "BRIDGE OF NO RETURN". WE  
PROPOSED TWO POINTS ON EITHER SIDE OF THE MAIN MAC CONFERENCE  
BUILDING. THEY COUNTERPROPOSED THE ENTIRE CONFERENCE BUILDINGING  
SITE TO BE DEFINED TO INCLUDE 3 POINTS BETWEEN THE  
BUILDINGS AND TWO VEHICULAR-CAPABLE ROADS OUTSIDE.

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2. OUR PROPOSAL WOULD FACILITATE IDENTIFICATION MONITORING AND CONTROL OF NON-MILITARY VISITORS, AND PARTICULARLY INHIBIT VEHICULAR TRAFFIC. GENERAL STILWELL WILL EXPLAIN HIS VIEWS ON THIS.

3. MY PERSONAL JUDGEMENT IS THAT, DESPITE THESE ADVANTAGES, IT IS NOT WORTH HOLDING UP OR OTHERWISE RISKING AGREEMENT BECAUSE OF THIS ISSUE, PARTICULARLY SINCE NK HAS BEEN ACCOMMODATING ON ALL OTHER US PROPOSALS.

4. IF WE STICK ON THIS ISSUE AND NK REFUSES TO BACK DOWN, BREAKDOWN OF NEGOTIATIONS COULD BE RISKED WITH NK CLAIMING NEGOTIATING RECORD PUTS IT IN FAVORABLE LIGHT. MAJOR DISADVANTAGE OF HOLDING BACK ON AGREEMENT IS THAT IT GIVES ROKG FURTHER OPPORTUNITY TO TRY TO POSE FURTHER OBSTACLES TO AGREEMENT. THEY APPARENTLY TRIED TO DO THIS TODAY BY LEAKING TO PRESS THAT THERE WERE "WIDE AND DEEP" DIFFERENCES OVER "BRIDGE OF NO RETURN."

5. ALSO, I DOUBT FROM PRACTICAL VIEWPOINT DISADVANTAGES TO BE POSED BY STILWELL ARE REALLY THAT IMPORTANT. IT IS DOUBTFUL NK WILL LET VERY MANY, IF ANY, CIVILIANS CROSS MDL. IN PAST, THEY HAVE NOT DONE SO, EXCEPT DURING MAC MEETINGS, AND NOW THERE WILL BE NO NK SECURITY GUARDS ON OUR SIDE TO PROTECT NORTHERN CIVILIANS OR PREVENT DEFECTION. IN FACT OVERALL DISTANCE OF CROSSING POINTS IS ABOUT 15 YARDS FOR OUR PROPOSAL VS. ABOUT 100 YARDS FOR THEIRS. THE TWO PASSAGEWAYS ADJOINING MAC CONFERENCE BUILDING ARE ALSO WIDE ENOUGH (ABOUT 7 PLUS YARDS) TO PERMIT BUT OR TRUCK TO PASS THROUGH, ALTHOUGH THEY HAVE NOT BEEN USED IN PAST FOR VEHICULAR TRAFFIC. THERE IS ALSO CONCERN IN CINCUNC THAT 5 PASSAGEWAYS WOULD PERMIT NK TO FLOOD ONE SIDE OF JSA WITH LARGE NUMBER OF ALLEGED CIVILIANS. THIS IS THEORETICALLY TRUE BUT THEY COULD DO THIS WITH TWO PASSAGEWAYS AS WELL.

6. AT MY LAST TALK WITH STILWELL, HE WAS INCLINED TO  
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PUT OUR POSITION TO NK ONCE MORE ON 4 SEPT. IF THEY STICK, HE WOULD FOLD. THIS IS FEASIBLE SINCE NK DID NOT WISH TO SIGN AGREEMENT AT 4 SEPT SESSION. HOWEVER, I SUGGEST WE ACCEPT NOW NK LANGUAGE BEING SENT ON THIS ISSUE AND TWO OTHER MINOR POINTS AND SUGGEST SIGNING SEPT 5.

SNEIDER

UNQTE. ROBINSON

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NNN

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